



COUNTY ASSEMBLY OF MOMBASA
THE HANSARD

Wednesday, 5th November, 2025

Third Assembly – Fourth Session
SIXTY FIFTH SITTING

*[The County Assembly met at 10:47a.m at the County Assembly Buildings]
[The Temporary Speaker (Hon. Frankline Makanga) in the Chair]*

PRAYERS

The Temporary Speaker (Hon. Makanga): Good morning Honourable Members. Yes, Clerk?

MOTION

ESTABLISHMENT OF SAFE HOUSES FOR VULNERABLE PERSONS WITHIN THE COUNTY

Yes, Honourable Maryam Baimu MCA Frere Town please move the Motion.

Hon. Baimu: Thank you Mr. Speaker Sir. Mr. Speaker Sir, I beg to move the following Motion; *Establishment of Safe Houses for Vulnerable Persons within the County.*

AWARE that Article 28 of the Constitution of Kenya guarantees every person the right to dignity; while Article 43 provides that every person has the right to the highest attainable standard of health, accessible and adequate housing and reasonable standards of sanitation.

FURTHER AWARE that Article 21(3) of the Constitution obligates all State organs and all public officers to address the needs of vulnerable groups within society, including women, older members of society, person with disabilities, children, youth, members of minority or marginalized communities and members of particular ethnic, religious or cultural communities;

NOTING that the Children Act, 2022 and the Protection against Domestic Violence Act 2015, provide for the protection, care and rehabilitation of children and persons who are victims of violence or abuse;

Mr. Speaker Sir,

CONCERNED that the County currently has no comprehensive Gender-Based Violence (GBV) policy or structured framework to guide prevention, protection, response and rehabilitation efforts;

DEEPLY CONCERNED that cases of GBV, child neglect, child abandonment and abuse of vulnerable youth remain prevalent within the County and that victims often lack access to safe, temporary shelters where they can receive protection psychosocial support, rehabilitation and reintegration services;

This County Assembly Resolves that:

- a. The County Executive Committee Member (CECM) responsible for Gender, Children, Youth and Social Services in collaboration with the Department of Health within 90 days develop and submit to this Assembly a policy and framework on the establishment, management and funding of safe houses within the County.*
- b. The policy framework shall further incorporate programs for psychosocial support, reintegration, legal assistance, medical care and vocational training to ensure holistic support for victims and survivors.*
- c. The County Executive ensures that the said policy aligns with the national framework on the prevention and response to Gender-Based Violence (GBV) and child protection, and adequate budgetary provisions are made in subsequent financial years to support the program.*
- d. The County Government considers constructing and operationalizing at least one (1) safe house in every Sub County to provide temporary shelter, protection and rehabilitation services for vulnerable children, youth, women and other persons at risk.*

Thank you, Mr. Speaker. Kindly, I ask Honourable Pamela Ojala to second the Motion.

Hon. Ojala: Thank you Mr. Speaker. I stand to second.

The Temporary Speaker (Hon. Makanga): Thank you Honourable Maryam Baimu and Honourable Pamela Ojala. Honourable Members, I now propose the question by Honourable Maryam Baimu on Establishment of Safe Houses for Vulnerable Persons within the County be considered by this Honourable House in the same terms as moved.

[Question proposed and agreed to]

Yes, Honourable Maryam Baimu please make your contributions to the Motion.

Hon. Baimu: Thank you once again Mr. Speaker Sir. I rise to move this Motion, this Constitution guarantees every person dignity and the right to good health, decent housing and proper sanitation. It also requires all public officers to care for vulnerable groups including women, children, the elderly, persons with disability and marginalised communities. Mr. Speaker Sir, despite existing laws like the Children Act, 2022 and protection against Domestic Violence

Act, 2015, our County still lacks a proper policy or framework to deal with Gender Based violence and child abuse. Cases of GBV, child neglect and abandonment continue to rise Mr. Speaker. Many victims have no where safe to go, no shelters, no counselling, no rehabilitation support. This Motion, therefore i seek Mr. Speaker Sir within 90 days that the CECM for Gender in collaboration with the Health Department develop and submit to this Assembly a policy and framework for establishing a managing a safe housing in our County. Also Mr. Speaker Sir, currently the County government of Mombasa lacks a comprehensive policy or legislative framework to address gender-based violence, child neglect and related social issue this leaves a policy gap in prevention, protection, response and rehabilitation mechanism, also Mr. Speaker Sir we are all aware that the policy should align to the National Gender Based Violence and Child protection framework with proper budget allocations for implementation. These cases of GBV we see that most of these victims having to access to normal, sorry, cases of GBV neglect and abuse of vulnerable persons remain prevalent across the County which most victims having to access immediate and safe proper shelter or psycho social support services are lacking. So, Mr. Speaker Sir, I would like the County government that should at least align with the GBV and child protection frameworks with the proper budget allocation for the implementation. Also, the County government should build and run at least one safe house in every Sub-County to offer temporary shelter and rehabilitation for victims. We see the only known safe house in the County is still under construction and it is a project being undertaken by the office of our women representation in Mwakirunge this means the County government itself has not invested directly in any operational safe house facility despite the growing cases of abuse. Also, we see that safe houses are not just shelters Mr. Speaker, they are lifelines offering security, psycho social support, vocational training and a second chance of at life for vulnerable victims. So, I'm humbly requesting our fellow MCAs Members of this House to at least support me in this Motion. Thank you, Mr. Speaker Sir.

The Temporary Speaker (Hon. Makanga): Thank you Honourable Mariam. Yes, Honourable Mwaka Mwaludonda.

Hon. Mwaka Mwaludonda: Ahsante Mheshimiwa spika kwa kunipa nafasi hii name niweze kuchangia hoja hii iliioletwa na Mheshimiwa Mariam Baimu. Kwa kusema kweli kila mtu ana haki ya kuweza kuishi maisha yale anayoishi mtu mwingine hususan kwa upande wa watu wanaoishi na ulemavu na upande wa vijana. Kwa hiyo naunga mkono kuwa kuwe na makao ya kuweza kuwahudumia hawa waathiriwa. Ahsante Mheshimiwa Spika.

The Temporary Speaker (Hon. Makanga): Yes, Honourable Samuel Mwamura, MCA, Kongowea Ward.

Hon. Mwaura: Ahsante Mheshimiwa Spika kwa kuweza kuniona na kunipatia nafasi niweze kuchangia swala hili ama Motion hii iliioletwa na Mheshimiwa kutoka Frere Town ward. Mheshimiwa Spika hata mimi naungana naye kusema ya kwamba tunahitaji safe Houses. *Gender based violence* kwa wakati huu imekuwa imekithiri sana tunaona sio wanawake tu ambao wanalengwa na mambo ya *gender based violence* hata wanaume *of late* wamechapwa vizuri na pia wamenyimwa haki zao ndani ya nyumba zao, wengine wameishia kukimbia na kutafuta mahali pa kuishi na hata wao. ninaangalia *motion* hii haijasema ni wanawake imesema ni watu ambao wamehusika ama wamehusishwa na mambo ya *gender based violence* watafutiwe mahali ambapo wanaweza kuishi na kujirudia ama kurudia maisha yao ya kawaida. Kwa hivyo Mheshimiwa Spika mimi ninasimama kuunga *Motion* hii mko na na namshukuru Mheshimiwa

Baimu kwa kufikiria jambo kama hili ambalo litaleta afueni kwa wale ambao wanapitia hali ngumu katika mambo ya familia na katika mambo ya kutengwa katika jamii. Ahsante.

The Temporary Speaker (Hon. Makanga): Thank you Honourable Samuel Mwaura. Yes, Honourable Bishop Honourable Jactone Olouch Madialo please make your contribution?

Hon. Madialo: Thank you Honourable Speaker, I support.

[Applause]

The Temporary Speaker (Hon. Makanga): What are you supporting?

Hon. Madialo: I am supporting the Motion on the floor of the House.

The Temporary Speaker (Hon. Makanga): Yes, Honourable Maimuna Salim Mwawasi, please make your contribution.

Hon. Maimuna Salim: Ahsante sana Mheshimiwa Spika. Nimesimama kuunga mkono kulingana na Mswada ulioletwa na Mheshimiwa Mariam Baimu hao watu ambao wanaishi na ulemavu kina mama na vijana wale ambao huwa hawapati haki zao waweze kutengewa mahali ili waweze kupata watu wakae wazungumze nao ndio mwelekeo ukipatikana waweze kurudi katika majumba yao. Kwa hiyo nimesimama kuunga mkono hoja hii Mheshimiwa Spika.

The Temporary Speaker (Hon. Makanga): Yes, Honourable Pamela Ojala, please make your contribution.

Hon. Ojala: Thank you, Mr. Speaker for giving me this opportunity also to contribute. Before I proceed Mr. Speaker, I want to thank the Almighty God for having given us this golden chance today. Mr. Speaker, when I am back on the discussion, I stand to support the Motion establishing safe houses for vulnerable persons within the County. Mr. Speaker, when you check Article 28, it is well stated that every person has a right to dignify and when you check the Article 43, every person has a right to live within the conducive environment. Mr. Speaker, when you talk of vulnerable persons, it included the children, elderly, persons with disability, and girls. Mr. Speaker, we have witnessed several cases, like child neglect, child abandonment, child defilement. Mr. Speaker, as we are aware that our County right now, we do not have the GBV policy; I also stand in support with four prayers, ABCD. Mr. Speaker, this is a very important Motion before us this morning. I urge the Honourable Members Mr. Speaker, to join us to support this Motion, because this it will help us to minimize the cases of child abandonment. I stand to support the Motion, Mr. Speaker. Thank you.

The Temporary Speaker (Hon. Makanga): Yes, Honourable Milka Moraa, please make your contribution.

Hon. Ngare: Thank you, Mr. Speaker. I want to state that the Motion in the House is a very important Motion and close to my heart and I therefore want to congratulate Honourable Mariam Baimu for bringing this Motion to this House because safe houses will be a beacon of hope for many victims, for many survivors who have gone through GBV issues and in those houses that is where they can get help, heal, and go back home to rebuild their lives and live like

other people within the community. In the safe houses I believe that is where they can get immediate safety and protection against any harm, against any GBV issues, against any abuse or even trafficking. The safe houses are indeed very, very necessary and I support it 100 per cent. In the safe houses it is where they can also get access to justice and legal aid because when they are in the safe houses, they can work, the organizations can work together, the officials can work together to organize for legal aid for these victims. They can navigate through the legal system, their voices can be heard, respected, and protected, so safe houses are very important for these victims. In our daily lives, I like dealing with women a lot and within the functions I hold for women I do come across cases of GBV abuse, various types of abuse, whether physical, emotional, and it really makes me feel sad that we really do not have a running house, a safe house that has been put in place to deal with this. I know that in Mwakirunge we have, the Honourable Women Rep *Mama Zamzam* is building one. And we hope that it will be complete soon so that it can assist or cater for these victims. Then we are also having a gender mainstreaming policy, GBV policy that is coming up soon. I was privileged to attend a workshop yesterday where we were dealing with one and we are hoping that soon, maybe by January, February, God willing, we will have that policy in place, to give more protection, more insights into how we can assist the victims of GBV. So Honourable Mariam, thank you so much, congratulations! And I support the Motion 100 per cent. Thank you.

The Temporary Speaker (Hon. Makanga): Thank you. Yes, Honourable Mariam, please reply to the Motion. It seems there is no other contribution.

Hon. Baimu: Okay, thank you so much, Honourable Speaker. Mr. Speaker Sir, I wish to thank all Honorable Members who have contributed to this Motion. The issue of gender-based violence, child neglect, and abuse touches the very heart of our society behind every statistic is a broken life a mother, a child, or a young person who has suffered in silence because there's nowhere safe to turn. Mr. Speaker Sir, dignity is not a privilege, it is a right guaranteed by our Constitution. Our County cannot continue to look away while victims sleep hungry, homeless, or traumatized. By supporting this Motion, we are not just building safe houses, we are building safe futures. We are saying that in our County, every life matters and every victim deserve a second chance. I therefore urge Honourable Members to stand united and pass this Motion. Let us make our County a place where healing, safety, and dignity are a reality for all. Mr. Speaker Sir, I beg to reply. Thank you.

The Temporary Speaker (Hon. Makanga): Thank you, Honourable Mariam Baimu. Honourable Members, after the debate I now put the question that the Motion by Honourable Mariam Baimu on establishment of safe houses for vulnerable persons within the County be approved by this Honourable House in the same terms as debated.

[Question put and agreed to]

The Motion by Honorable Maryam Baimu on establishment of safe houses for vulnerable persons within the County is adopted by this House. Yes, Clerk?

ADJOURNMENT

Thank you, Honourable Members. This House stands adjourned until Wednesday, November 5th, 2025 at 2:30p.m. Thank you.

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The House rose at 11:13a.m